

Message Text

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DRAFTED BY: IO/UNP:CLSTERMER:CB

APPROVED BY: IO:RREIS

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FM SECSTATE WASHDC

TO ALL AFRICAN DIPLOMATIC POSTS

C O N F I D E N T I A L STATE 263798

FOLLOWING REPEAT USUN 5652 ACTION SECSTATE INFO
SEOUL 5 NOVEMBER 75.

QUOTE

C O N F I D E N T I A L USUN 5652

E.O. 11652: GDS

TAGS: PFOR UNGA KS KN XA

SUBJ: KOREA IN THE 30TH UNGA: THE AF PERFORMANCE

1. A REGIONAL VOTES WERE A) PRIORITY
22-12(US)-5; B) FRIENDLY RESOLUTION 9(US)-25-5;
AND C) HOSTILE RESOLUTION 25-4(US)-10.

2. WE MADE SOME HEADWAY IN AFRICA(THE PRIORITY VOTE WAS
GRATIFYING) BUT THE SHEER QUANTITY OF OPPOSITION VOTES POSED
OBVIOUS PROBLEMS. ONE SHOULD NOTE, FOR EXAMPLE, THAT THE
HOSTILE RESOLUTION RECEIVED 49 PERCENT OF ITS TOTAL VOTES FROM AF.
THE
FRIENDLY RESOLUTION GOT 15 PERCENT OF ITS SUPPORT FROM AF AND 49 PER
CENT OF ITS OPPOSITION. CENTRAL AFRICAN REPUBLIC, GAMBIA, MALAWI AND
SWAZILAND WERE STALWARD FRIENDS, VOTING WITH US ALL THE WAY
AS PROMISED. GABON AND LIBERIA PANICKED UNDER PRESSURE AND THE
AUSTRALIAN EXAMPLE AND ABSTAINED ON THE HOSTILE DESPITE BEING
COSPONSORS OF THE FRIENDLY RESOLUTION. CAMEROON INDICATED
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A BALANCED APPROACH BUT CAST HOSTILE VOTES, COMPOUNDED BY A

POLEMICAL EXPLANATION OF VOTE BEFORE THE VOTE. UPPER VOLTA "NEVER GOT INSTRUCTIONS" TO BE ABSENT AND VOTED AGAINST US. KENYA VIOLATED WHAT WE UNDERSTOOD TO BE KENYATTA'S DECISION TO VOTE WITH US AND ABSTAINED ALL THE WAY. NIGERIA SWITCHED FROM AN EARLIER PROMISE OF ABSTENTION BY THE DEPUTY PERM REP TO HOSTILE VOTES ON SUBSTANCE. AMAZINGLY, UGANDA SAID IT WOULD BE ABSENT AND KEPT ITS WORD. SAO TOME AND PRINCIPE, CAPE VERDE AND MOZAMBIQUE ARE SPECIAL CASES AS TABULA RASA. THEY HAD NO PRECEDENTS TO LOCK THEM IN BUT THEY SEEM ALREADY LOCKED IN TO MILITANT AF NON-ALIGNED POSITION. MOZAMBIQUE WAS CONSIDERED HOPELESS FROM BEGINNING BUT OUR POSITION WAS CAREFULLY AND THOROUGHLY EXPLAINED TO THE FORMER TWO THAT THE KOREAN QUESTION INVOLVED A MAJOR US SECURITY INTEREST AND THAT THEIR VOTES WOULD AFFECT THE NATURE OF FUTURE RELATIONS. THIS WAS ALSO EXPLAINED FORCEFULLY TO THE GUINEA-BISSAU PERMREP AS A MENTOR OF CAPE VERDE. WITH THAT BACKGROUND, NOT ONLY DID ALL FOUR STATES VOTE AGAINST US THROUGHOUT BUT CAPE VERDE BECAME A COSPONSOR OF THE HOSTILE RESOLUTION ON THE DAY BEFORE THE VOTE. SENEGAL'S PERMREP WAS AN ENTHUSIASTIC AND DILIGENT OPPONENT IN PROCEDURAL MATTERS. MALI, TANZANIA, ZAMBIA AND EQUATORIAL GUINEA GAVE EXCEPTIONALLY ODIOS SPEECHES. TOGO AND BURUNDI WERE LITTLE BETTER. ACCORDING TO EMBASSY ADDIS ABABA, ETHIOPIA MADE A CONSIDERED DECISION THAT ITS NON-ALIGNED RELATIONS WERE MORE IMPORTANT THAN ITS RELATIONS WITH US.

3. USUN RECOMMENDATIONS: IN AN EARLIER AGE MALI'S SPEECH WOULD HAVE BEEN A CASUS BELLI. THE HARSHTEST POSSIBLE PENALTIES SHOULD BE APPLIED NOW. AT THE LEAST, CURRENT CONVERSATIONS ON FUNDING ROAD CONSTRUCTION SHOULD BE DISCONTINUED. ONE OF OUR LARGEST AF AID PROGRAMS IS FOR TANZANIA, YET AMBASSADOR SALIM'S SPEECH WAS AN ANTI-US DIATRIBE. WE RECOMMEND THAT A CONNECTION BETWEEN THE TWO ELEMENTS BE ESTABLISHED. ZAMBIA'S ALSO BITTERLY ANTI-US. WE NOTE THAT EMBASSY LUSAKA HAS MADE POINT THAT ZAMBIA'S CURRENT DESIRES FOR US ASSISTANCE MIGHT BE AFFECTED, PROPERLY SO IN OUR VIEW. CAMEROONS VOTE AND SPEECH SHOULD AFFECT BILATERAL RELATIONS. THE OFFENSIVE SPEECHES OF EQUATORIAL GUINEA, TOGO AND BURUNDI SHOULD HAVE SIMILAR EFFECTS. SEVERE DISPLEASURE SHOULD BE EXPRESSED TO CAPE VERDE AND GUINEA-BISSAU, WITH CONCRETE EFFECTS, AND, TO A LESSER EXTENT, TO SAO TOME. WE ASSUME THAT

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RELATIONS ARE SUFFICIENTLY TENUOUS WITH MOZAMBIQUE AS TO NOT TO REQUIRE FURTHER ACTION AND THAT ASSISTANCE OF ANY SORT IS NOT CONTEMPLATED. ETHIOPIA SHOULD BE MADE AWARE THAT ITS RIGHT TO CHOOSE ITS FRIENDS IS SOVEREIGN AND UNQUESTIONED, BUT, AS WITH MANY CHOICES, THERE ARE COSTS; THE MAGNITUDE OF OUR CONCERN FOR ETHIOPIA SHOULD BE BROUGHT MORE IN LINE WITH ITS CONCERN FOR OUR SECURITY INTERESTS. AF OFFERS OTHER TARGETS BUT THE COUNTRIES NOTED ABOVE ARE, IN USUN'S OPINION, THE

MOST DESERVING.

4. REQUEST DEPARTMENT PLEASE PASS ALL AF DIPLOMATIC POSTS.
MOYNIHAN UNQUOTE KISSINGER

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Message Attributes

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